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TAB B

MEMORANDUM FOR: The Secretary of State
The Secretary of Defense

SUBJECT : Efforts to Improve Intelligence on Communist China

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[redacted]

2. As a result of our analysis and in view of the difficulty of the Chinese target, we have concluded that it will be necessary to take unusual steps to ensure the provision of adequate intelligence coverage of Communist China in the years ahead. One step we propose taking is the creation of an interagency China Intelligence Steering Group which would be charged with monitoring the effectiveness of the community intelligence effort against China and with making recommendations to

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USIB for the further improvement of the effort. We propose to have named to this group a senior China expert from each USIB agency. Once the China Intelligence Steering Group begins functioning, more specific recommendations will be forthcoming on how we can best meet our responsibilities for improving the quantity and quality of intelligence on Communist China.

3. Despite the measures outlined above, significant augmentation of our intelligence effort against Communist China poses a fundamental problem in the allocation of resources. As you will of course realize, the increasing threat posed by Communist China in no way diminishes the importance of the Soviet problem and other high-priority intelligence targets. Mere diversion to the Chinese problem of existing resources now applied against these targets is not in itself the answer. It would simply serve to degrade the capabilities of the community to provide in these other areas sorely needed intelligence of great consequence; moreover, it would at best provide a short-term response to a long-term problem. I feel that the solution is a composite one: it resides in the augmentation of existing resources and in the retention by the directors of intelligence agencies of the authority to utilize their assets as necessary to meet efficiently the demands placed upon

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them; they must have maximum flexibility to shift resources in order to satisfy the constantly changing emphasis in intelligence requirements.

4. I shall keep you informed from time to time of progress on the China problem and as our program develops will call upon you for such support and assistance as may be required.

WILLIAM F. RABORN
Chairman, USIB

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